

Statement of Common Ground

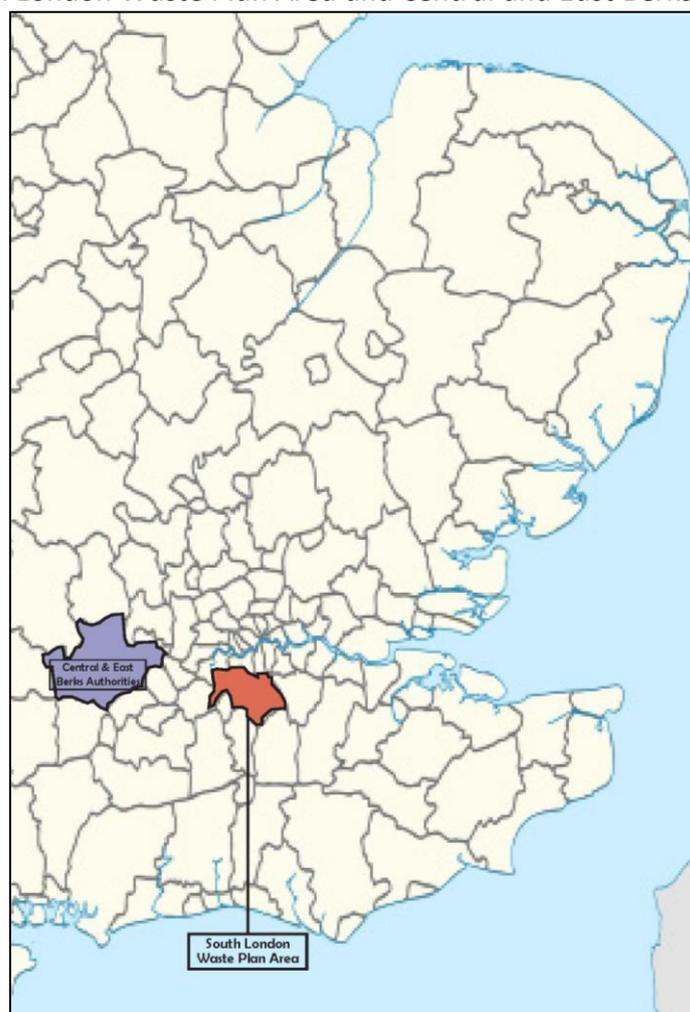
Between Central and East Berkshire Waste Authorities and the South London Waste Plan Boroughs concerning Strategic Policies for Waste

July 2020

1. Introduction & Need for a Statement of Common Ground

- 1.1** Both the Central and East Berkshire Waste Authorities (Bracknell Forest Council, Reading BC, RB Windsor and Maidenhead and Wokingham BC) and the South London Waste Plan Boroughs (LB Croydon, RB Kingston, LB Merton and LB Sutton) are responsible for planning for the future of waste management in their areas and this is done through their planning policy documents. While the Central and East Berkshire Waste Authorities are not adjacent to the South London Waste Plan area, the two waste planning groupings are linked in that each provides specialist waste facilities for waste arising in the other grouping. Furthermore, the 2018 Waste Interrogator shows a significantly different pattern of waste movements to previous years.

Figure 1: South London Waste Plan Area and Central and East Berkshire Authorities



1.2 The 2019 South London Waste Plan Technical Appendices and the 2018 Waste Interrogator reports the following movements between Central and Eastern Berkshire and the South London Waste Plan area:

Table 1: Household and Commercial and Industrial Waste

Facility	Treatment	2014	2015	2016	2017	2018
From South London Waste Plan Area to Central and East Berkshire Waste Authorities						
St Georges Lane	Transfer	-	-	-	-	1,221
Star Works Treatment	Treatment	-	-	-	-	525
Other sites	-	-	-	-	-	3
From Central and East Berkshire Waste Authorities to South London Waste Plan Area						
SafetyKleen	Transfer	-	-	-	-	126
Net from C & E Berks to SLWP Area		-	-	-	-	-1,623

Table 2: Construction and Demolition Waste

Facility	Treatment	2014	2015	2016	2017	2018
From South London Waste Plan Area to Central and East Berkshire Waste Authorities						
Kingsmead Landfill	Landfill	-	-	-	-	61,794
Horton Brook Quarry	Landfill	375	-	150	4,875	
From Central and East Berkshire Waste Authorities to South London Waste Plan Area						
None		-	-	-	-	-
Net from Surrey to SLWP Area		-	-	-	-	-61,794

Table 3: Hazardous Waste

Waste	Treatment	2014	2015	2016	2017	2018
From South London Waste Plan Area to Central and East Berkshire Waste Authorities						
Healthcare (to W&M)	Treatment	5	141	554	638	663
Healthcare (to W&M)	Transfer	19	35	98	152	143
Healthcare (to Reading)	Transfer	-	-	-	-	49
From Central and East Berkshire Waste Authorities to South London Waste Plan Area						
Solvents	Transfer	128	84	61	67	1
Oil & Oil/Water Mixtures	Transfer	2	29	54	32	44
Other	-	3	26	10	14	9
Net from C & E Berks to SLWP Area		+109	-37	-527	-677	-801

1.3 Therefore, there is a justification in terms of the volume of waste movements for both the South London Waste Plan boroughs and the Central and East Berkshire Waste Authorities to work together closely on waste treatment issues and to conclude a Statement of Common Ground for the emerging South London Waste Plan.

2. Analysis of Key Strategic Matters

2.1 Waste management is defined as a strategic matter in Paragraph 20 (b) of the National Planning Policy Framework. Between the two waste authorities, there are two specific matters which require agreement:

- (i) cross-boundary waste movements

- (ii) the future of the landfills; and
- (iii) the future of healthcare treatment and transfer facilities in Central & Eastern Berkshire

- 2.2** The emerging South London Waste Plan (2019) intends to plan for its London Plan apportionment figure for Household and Commercial & Industrial Waste, which is 13% above the area's arisings. It also plans to meet its arisings for Construction & Demolition Waste. The Draft Central and East Berkshire Minerals and Waste Plan (2018), in Policy W1(d), plans to meet its identified need. Therefore, both areas should be "net self-sufficient" by the end of the plan periods, both plans end in 2036. Consequently, both groupings should be able to meet the arisings targets, although there will continue to be waste flows across the boundaries as the councils cannot control private contractual agreements.
- 2.3** In respect of the landfills, it is understood that the large amount of waste received at Kingsmead was soil from Merton. The Kingsmead landfill has a planning permission until 2042 and so any waste flows from the South London Waste Plan area should be able to continue beyond the plan period of the emerging South London Waste Plan. Similarly, Horton Brook Quarry is an allocated site for inert waste in the Draft Central and East Berkshire Minerals and Waste Plan (2018).
- 2.4** With regard to the healthcare facilities in Central & Eastern Berkshire used by South London Waste Plan area clients, unfortunately, the Hazardous Waste Interrogator does not identify individual sites. However, given that the Waste Interrogator reports waste is sent to the Star Works Treatment Plant, a clinical waste treatment installation run by Grundon Waste Management, it is assumed that this is also the destination for the healthcare waste. This treatment facility (not the adjacent landfill) is safeguarded in the Draft Central and East Berkshire Minerals and Waste Plan (2018) until 2036.

3. Conclusion of Strategic Matters

3.1 The analysis of the strategic matters has concluded:

(a) As both Central and East Berkshire authorities and the South London Waste Plan boroughs intend to meet or exceed their waste arisings for Household and Commercial & Industrial Waste and for Construction & Demolition Waste, there will be sufficient waste capacity for the both areas to meet their arisings theoretically.

(b) There will still be some cross-boundary movements as neither planning authorities can control the waste contracts that are made between waste management operators and their clients.

(c) The movement of Construction & Demolition Waste to landfills at Kingsmead and Horton Brook Quarry can continue over the plan period, as both are allocated sites in the Draft Central and East Berkshire Minerals and Waste Plan until 2036.

(d) All parties agree that the clinical waste facility (Star Works treatment facility) which receives Westminster's healthcare waste is located in Wokingham, but the site entrance is within Windsor & Maidenhead and the Hazardous Waste Data Interrogator therefore records the waste as being received in Windsor & Maidenhead.

(e) The Star Works site includes landfill and waste treatment operations.

(f) The landfill operation has planning permission until 2020 with restoration completed in 2021. The operator has submitted an application to extend the operational time period to January 2022 with restoration to January 2023. The application is currently pending, and has attracted significant levels of objection. All parties agree that the landfill operation will cease in the near future and cannot be relied on to receive future waste exports.

(g) 'A separate part of the site has a B2 use classification and this part of the site has been in use for the treatment of clinical waste by steam since 2004. No party is aware of any reason why the site cannot be relied on to continue to receive waste for treatment.'

4. Cooperation Activities

4.1 Activities undertaken for the preparation of this Statement of Common Ground included:

(a) Commenting on draft proposals for planning policy concerning waste management

(b) Membership of the respective waste technical advisory groups: the South East Waste Planning Advisory Group and the London Waste Planning Forum

(c) Ad-hoc exchange of information (via correspondence) related to the monitoring of waste movements and management capacity

4.2 In the future, both Central and East Berkshire Authorities and the South London Waste Plan Boroughs will continue to:

(a) Comment on draft proposals for waste planning policy concerning waste management

(b) Be members of the respective waste technical advisory groups

(c) Monitor their respective waste plans and inform each other of any notable deviation from the expected progress of their plan in reaching management capacity

4.3 In addition, Paragraph 9.8.3 of the London Plan (2020) states:

"The Mayor will work with boroughs, the London Waste and Recycling Board, and the London and neighbouring Regional Technical Advisory Bodies to address cross-boundary waste flow issues. Examples of joint working include ongoing updates to the London Waste Map, sharing data derived from

Circular Economy Statements, the monitoring of primary waste streams and progress to net self-sufficiency, supporting the Environment Agency’s annual monitoring work, and collaboration on management solutions of waste arisings from London.”

5. The Agreement

5.1 The South London Waste Plan boroughs and Central and East Berkshire Waste Authorities agree that:

(a) The principal areas where cooperation is needed are those set out in Section 3.

(b) They have worked together and will continue to work together, as set out in Section 4, to ensure that waste is managed effectively between the two areas.

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Duncan Clarke
Strategic Planning Manager, London Borough of Sutton
On behalf of the South London Waste Plan Boroughs
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